

SUBJECT:	TREASURY MANAGEMENT STRATEGY 2019/20
REPORT OF:	Resources Portfolio Holder – Councillor Barbara Gibbs
RESPONSIBLE OFFICER	Director of Resources
REPORT AUTHOR	Helen O'Keeffe, Capital & Treasury Manager, Helen.O'Keeffe@chilternandsouthbucks.gov.uk, 01494 732781
WARD/S AFFECTED	All

1. Purpose of Report

- 1.1 To consider the Treasury Management Strategy and related policies that should be adopted by the Council for 2019/2020. This report was considered by Overview and Scrutiny Committee on 29 January 2019 and Cabinet on 6 February 2019.

RECOMMENDATIONS TO COUNCIL

That the Treasury Management Strategy including the following appendices to the Annual Investment Strategy (Appendix 1) be adopted by the Council:

- Appendix 1A – Annual Investment Strategy Policies**
- Appendix 1B – Prudential Indicators including the borrowing limits**
- Appendix 1C – the MRP method to be used in 2019/20.**

2. Executive Summary

- 2.1 The Council is required to formally review its treasury management policies each year as part of determining what level of returns will be achieved from investments. The format of the treasury management policies is defined by the Code of Practice adopted by the Council, and is required to be approved by the Council on recommendation from the Cabinet.
- 2.2 The treasury management policies underpin the strategy for the year in question, which seek to achieve a level of investment return and efficiently manage any borrowing. External borrowing which was planned in 2018/19 to facilitate a major capital project has not been required. However, in order to facilitate the planned capital programme in 2019/20 it will be necessary to borrow funds, and this will be in accordance with the Capital Strategy. The Treasury Management Strategy and the Capital Strategy are two key related documents that underpin the Council's compliance with the Prudential Code for Capital Finance.
- 2.3 The Council has been debt free for many years so this represents a substantial change in approach.

3. Background

- 3.1 The Council adopted the CIPFA code of practice on Treasury Management in June 2002, which includes the creation of a Treasury Management Strategy, which sets out the policies, and objectives of the Council's treasury management activities for the year ahead.
- 3.2 The Code was updated in December 2017, the key requirements of which are detailed in the Treasury Management Strategy (Appendix 1).

4. Treasury Management Strategy 2019/20

- 4.1 The Treasury Management Strategy 2019/20 is attached as Appendix 1. In essence the proposed strategy is as follows, and makes appropriate recognition of the Government's advice to prioritise security and liquidity over returns.
- Borrowing will be required in order to deliver the Council's Capital Strategy and its related capital programme. Borrowing will be entered into once significant capital projects have been approved.
 - Cash is unlikely to be available for investment over time periods greater than one year.
 - Interest rates are expected to increase slightly on previous years, although it will be challenging to achieve high investment returns.
 - The expected return for 2019/20 from the proposed strategy is £100,000.

5. Consultation

- 5.1 Consultation is with the Overview and Scrutiny Committee within the framework set by the Code of Practice.

6. Options

- 6.1 The framework set by the Code of Practice means that options effectively relate to the judgements and risk assessments made when finalising the Strategy around likely returns, counterparty risks, and liquidity issues related to the level of available cash balances.

7. Corporate Implications

- 7.1 Budgeted investment income in 2019/20 is based on interest rates remaining below 1%. Although borrowing will not be undertaken in advance of need, there will be some short term timing differences where funds will be borrowed and not yet required for the payment of suppliers as part of projects in the approved Capital programme. Any temporary surplus funds will be invested on a short term basis until they are required.
- 7.2 Based upon the recommendations outlined in the Treasury Management Strategy the estimated investment return for 2019/20 is £100,000.

- 7.3 As with any budget based on forecasts of future interest rates there is a risk of variation due to factors outside of the Council's control. This risk will need to be taken into account in determining the level of reserves held by the Authority.
- 7.4 The Local Government Act 2003 requires the Council to have regard to the Prudential Code and to set Prudential Indicators for the next 3 years to ensure that the Council's capital investments plans are affordable, prudent and sustainable. This is particularly relevant now that the Authority is planning to undertake external borrowing.
- 7.5 The Act requires the Council to set out its Treasury Strategy and to prepare an Annual Investment Strategy which sets out the Council's policies for managing its investments and for giving priority to the security and liquidity of those investments.
- 7.6 It is a statutory requirement under section 33 of the Local Government Finance Act 1992, for the Council to produce a balanced budget. In particular, section 32 requires a local authority to calculate its budget requirements for each financial year to include the revenue costs that flow from capital financing decisions. This, therefore, means that increases in capital expenditure must be limited to a level whereby increases in charges to revenue from:
- loss of investment interest caused by the use of capital receipts to finance additional capital expenditure.
 - any increases in running costs from new capital projects.
 - any interest payable on loans
- are limited to a level which is affordable within the projected income of the Council for the foreseeable future as part of the Council's overall Medium Term Financial Strategy.

8. Links to Council Policy Objectives

- 8.1 The Council's Treasury Management Strategy is a key element to the overall Medium Term Financial Strategy. The Treasury Management Strategy and the Capital Strategy are two key related documents that underpin the Council's compliance with the Prudential Code for Capital Finance.

9. Next Steps

- 9.1 Following consideration by Cabinet, Council are now asked to approve the recommendations.
- 9.2 The implementation and monitoring of the strategy and policy will be undertaken by reports to the Resources PAG.

Background Papers:	None other than those referred to in the report.
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